109TH CONGRESS 1ST SESSION

S. 2141

AN ACT

To make improvements to the Federal Deposit Insurance Act .

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

| 1 | SECTION. 1. TREATMENT OF CERTAIN AGREEMENTS BY |
|----|--|
| 2 | CONSERVATORS OR RECEIVERS OF DEPOSI- |
| 3 | TORY INSTITUTIONS. |
| 4 | (a) Definition of Securities Contract.— |
| 5 | (1) FDIC-insured depository institu- |
| 6 | Tions.—Section 11(e)(8)(D)(ii) of the Federal De- |
| 7 | posit Insurance Act (12 U.S.C. 1821(e)(8)(D)(ii)) is |
| 8 | amended— |
| 9 | (A) in subclause (I)— |
| 10 | (i) by striking "mortgage loan, or" |
| 11 | and inserting "mortgage loan,"; and |
| 12 | (ii) by inserting before the semicolon |
| 13 | "(whether or not such repurchase or re- |
| 14 | verse repurchase transaction is a 'repur- |
| 15 | chase agreement', as defined in clause |
| 16 | (v))"; |
| 17 | (B) in subclause (IV)— |
| 18 | (i) by inserting "(including by nova- |
| 19 | tion)" after "the guarantee"; and |
| 20 | (ii) by inserting before the semicolon |
| 21 | "(whether or not such settlement is in con- |
| 22 | nection with any agreement or transaction |
| 23 | referred to in subclauses (I) through (XII) |
| 24 | (other than subclause (II))"; |

| 1 | (C) in subclause (IX), by striking "or |
|----|--|
| 2 | (VIII)" each place that term appears and in- |
| 3 | serting "(VIII), (IX), or (X)"; |
| 4 | (D) by redesignating subclauses (VI) |
| 5 | through (X) as subclauses (VIII) through |
| 6 | (XII), respectively; and |
| 7 | (E) by inserting after subclause (V) the |
| 8 | following: |
| 9 | "(VI) means any extension of |
| 10 | credit for the clearance or settlement |
| 11 | of securities transactions; |
| 12 | "(VII) means any loan trans- |
| 13 | action coupled with a securities collar |
| 14 | transaction, any prepaid securities |
| 15 | forward transaction, or any total re- |
| 16 | turn swap transaction coupled with a |
| 17 | securities sale transaction;". |
| 18 | (2) Insured credit unions.—Section |
| 19 | 207(c)(8)(D)(ii) of the Federal Credit Union Act |
| 20 | (12 U.S.C. 1787(c)(8)(D)(ii)) is amended— |
| 21 | (A) in subclause (I)— |
| 22 | (i) by striking "mortgage loan, or" |
| 23 | and inserting "mortgage loan,"; and |
| 24 | (ii) by inserting before the semicolon |
| 25 | "(whether or not such repurchase or re- |

| 1 | verse repurchase transaction is a 'repur- |
|----|--|
| 2 | chase agreement', as defined in clause |
| 3 | (v))''; |
| 4 | (B) in subclause (IV)— |
| 5 | (i) by inserting "(including by nova- |
| 6 | tion)" after "the guarantee"; and |
| 7 | (ii) by inserting before the semicolon |
| 8 | "(whether or not such settlement is in con- |
| 9 | nection with any agreement or transaction |
| 10 | referred to in subclauses (I) through (XII) |
| 11 | (other than subclause (II))"; |
| 12 | (C) in subclause (IX), by striking "or |
| 13 | (VIII)" each place that term appears and in- |
| 14 | serting "(VIII), (IX), or (X)"; |
| 15 | (D) by redesignating subclauses (VI) |
| 16 | through (X) as subclauses (VIII) through |
| 17 | (XII), respectively; and |
| 18 | (E) by inserting after subclause (V) the |
| 19 | following: |
| 20 | "(VI) means any extension of |
| 21 | credit for the clearance or settlement |
| 22 | of securities transactions; |
| 23 | "(VII) means any loan trans- |
| 24 | action coupled with a securities collar |
| 25 | transaction, any prepaid securities |

| 1 | forward transaction, or any total re- |
|----|---|
| 2 | turn swap transaction coupled with a |
| 3 | securities sale transaction;". |
| 4 | (b) Definition of Forward Contract.—Section |
| 5 | 11(e)(8)(D)(iv)(I) of the Federal Deposit Insurance Act |
| 6 | (12 U.S.C. 1821(e)(8)(D)(iv)(I)) is amended by striking |
| 7 | "transaction, reverse repurchase transaction" and insert- |
| 8 | ing "or reverse repurchase transaction (whether or not |
| 9 | such repurchase or reverse repurchase transaction is a 're- |
| 10 | purchase agreement', as defined in clause (v))". |
| 11 | (c) Definition of Swap Agreement.— |
| 12 | (1) FDIC-insured depository institu- |
| 13 | TIONS.—Section 11(e)(8)(D)(vi) of the Federal De- |
| 14 | posit Insurance Act (12 U.S.C. 1821(e)(8)(D)(vi)) is |
| 15 | amended— |
| 16 | (A) in subclause (I)— |
| 17 | (i) by striking "or precious metals" |
| 18 | and inserting ", precious metals, or other |
| 19 | commodity"; and |
| 20 | (ii) by striking "or a weather swap, |
| 21 | weather derivative, or weather option" and |
| 22 | inserting "weather swap, option, future, or |
| 23 | forward agreement; an emissions swap, op- |
| 24 | tion, future, or forward agreement; or an |

| 1 | inflation swap, option, future, or forward |
|----|---|
| 2 | agreement"; |
| 3 | (B) in subclause (II)— |
| 4 | (i) by inserting "or other derivatives" |
| 5 | after "dealings in the swap"; and |
| 6 | (ii) by striking "future, or option" |
| 7 | and inserting "future, option, or spot |
| 8 | transaction"; and |
| 9 | (C) by striking "the Securities Act of |
| 10 | 1933, the Securities Exchange Act of 1934, the |
| 11 | Public Utility Holding Company Act of 1935, |
| 12 | the Trust Indenture Act of 1939, the Invest- |
| 13 | ment Company Act of 1940, the Investment |
| 14 | Advisers Act of 1940, the Securities Investor |
| 15 | Protection Act of 1970, the Commodity Ex- |
| 16 | change Act, the Gramm-Leach-Bliley Act, and |
| 17 | the Legal Certainty for Bank Products Act of |
| 18 | 2000" and inserting "the Gramm-Leach-Bliley |
| 19 | Act, the Legal Certainty for Bank Products Act |
| 20 | of 2000, the securities laws (as that term is de- |
| 21 | fined in section 3(a)(47) of the Securities Ex- |
| 22 | change Act of 1934) and the Commodity Ex- |
| 23 | change Act' |

| 1 | (2) Insured credit unions.—Section |
|----|--|
| 2 | 207(c)(8)(D)(vi) of the Federal Credit Union Act |
| 3 | (12 U.S.C. 1787(c)(8)(D)(vi)) is amended— |
| 4 | (A) in subclause (I)— |
| 5 | (i) by striking "or precious metals" |
| 6 | and inserting ", precious metals, or other |
| 7 | commodity"; and |
| 8 | (ii) by striking "or a weather swap, |
| 9 | weather derivative, or weather option" and |
| 10 | inserting "weather swap, option, future, or |
| 11 | forward agreement; an emissions swap, op- |
| 12 | tion, future, or forward agreement; or an |
| 13 | inflation swap, option, future, or forward |
| 14 | agreement"; |
| 15 | (B) in subclause (II)— |
| 16 | (i) by inserting "or other derivatives" |
| 17 | after "dealings in the swap"; and |
| 18 | (ii) by striking "future, or option" |
| 19 | and inserting "future, option, or spot |
| 20 | transaction"; and |
| 21 | (C) by striking "the Securities Act of |
| 22 | 1933, the Securities Exchange Act of 1934, the |
| 23 | Public Utility Holding Company Act of 1935, |
| 24 | the Trust Indenture Act of 1939, the Invest- |
| 25 | ment Company Act of 1940, the Investment |

1 Advisers Act of 1940, the Securities Investor 2 Protection Act of 1970, the Commodity Ex-3 change Act, the Gramm-Leach-Bliley Act, and 4 the Legal Certainty for Bank Products Act of 2000" and inserting "the Gramm-Leach-Bliley 6 Act, the Legal Certainty for Bank Products Act 7 of 2000, the securities laws (as that term is de-8 fined in section 3(a)(47) of the Securities Ex-9 change Act of 1934) and the Commodity Ex-10 change Act". SEC. 2. CLARIFYING AMENDMENTS RELATING TO DEFINI-12 TION OF PERSON. 13 FDIC-Insured DEPOSITORY Institutions 14 DEFINITION OF PERSON.—Section 11(e)(8)(D) of the 15 Federal Deposit Insurance Act (12 U.S.C. 1821(e)(8)(D)) is amended by adding at the end the following: "(ix) Person.—The term 'person' includes 17 18 any governmental entity and any entity in-19 cluded in the definition of the term 'person' in 20 section 1 of title 1, United States Code.". 21 (b) Insured Credit Unions definition of Per-22 son.—Section 207(c)(8)(D) of the Federal Credit Union Act (12 U.S.C. 1787(c)(8)(D)) is amended by adding at

the end the following:

| 1 | "(vii) Person.—The term 'person' in- |
|----|---|
| 2 | cludes any governmental entity and any |
| 3 | entity included in the definition of the |
| 4 | term 'person' in section 1 of title 1, United |
| 5 | States Code.". |
| 6 | SEC. 3. FEDERAL DEPOSIT INSURANCE CORPORATION IM- |
| 7 | PROVEMENT ACT OF 1991. |
| 8 | (a) Enforceability of Bilateral Netting Con- |
| 9 | TRACTS.—Section 403 of the Federal Deposit Insurance |
| 10 | Corporation Improvement Act of 1991 (12 U.S.C. 4403) |
| 11 | is amended— |
| 12 | (1) in each of subsections (a) and (f), by strik- |
| 13 | ing "paragraphs $(8)(E)$, $(8)(F)$, and $(10)(B)$ of" |
| 14 | each place that term appears; and |
| 15 | (2) in subsection (a), by inserting "terminated, |
| 16 | liquidated, accelerated, and" after "institutions shall |
| 17 | be". |
| 18 | (b) Enforceability of Clearing Organization |
| 19 | NETTING CONTRACTS.—Section 404 of the Federal De- |
| 20 | posit Insurance Corporation Improvement Act of 1991 (12 |
| 21 | U.S.C. 4404) is amended— |
| 22 | (1) in each of subsections (a) and (h), by strik- |
| 23 | ing "paragraphs $(8)(E)$, $(8)(F)$, and $(10)(B)$ of" |
| 24 | each place that term appears; and |

| 1 | (2) in subsection (a), by inserting "terminated, |
|----|---|
| 2 | liquidated, accelerated, and" after "organization |
| 3 | shall be". |
| 4 | SEC. 4. CONFORMING AMENDMENTS. |
| 5 | (a) Clarifying Definitions.—Title 11, United |
| 6 | States Code, is amended— |
| 7 | (1) in section 101— |
| 8 | (A) in paragraph (22)(A)— |
| 9 | (i) by striking "(domestic or foreign)" |
| 10 | after "an entity"; and |
| 11 | (ii) by inserting "(whether or not a |
| 12 | 'customer', as defined in section 741)" |
| 13 | after "custodian for a customer"; |
| 14 | (B) in paragraph (22A)— |
| 15 | (i) by striking "on any day during the |
| 16 | previous 15-month period" each place it |
| 17 | appears and inserting "at such time or on |
| 18 | any day during the 15-month period pre- |
| 19 | ceding the date of the filing of the peti- |
| 20 | tion"; and |
| 21 | (ii) by inserting "(aggregated across |
| 22 | counterparties)" after "principal amount |
| 23 | outstanding"; |
| 24 | (C) in paragraph (25)(A)— |

| 1 | (i) by inserting ", as defined in sec- |
|----|--|
| 2 | tion 761" after "commodity contract"; and |
| 3 | (ii) by striking "repurchase trans- |
| 4 | action, reverse repurchase transaction," |
| 5 | and inserting "repurchase or reverse re- |
| 6 | purchase transaction (whether or not such |
| 7 | repurchase or reverse repurchase trans- |
| 8 | action is a 'repurchase agreement', as de- |
| 9 | fined in this section)"; |
| 10 | (D) in paragraph (53B)(A)— |
| 11 | (i) in clause (i)— |
| 12 | (I) in subclause (II), by striking |
| 13 | "or precious metals" and inserting ", |
| 14 | precious metals, or other commodity |
| 15 | agreement''; |
| 16 | (II) in subclause (VII), by strik- |
| 17 | ing "or" at the end; |
| 18 | (III) in subclause (VIII), by |
| 19 | striking "weather derivative, or weath- |
| 20 | er option" and inserting "option, fu- |
| 21 | ture, or forward agreement"; and |
| 22 | (IV) by adding at the end the fol- |
| 23 | lowing: |
| 24 | "(IX) an emissions swap, option, |
| 25 | future, or forward agreement; or |

| 1 | "(X) an inflation swap, option, |
|----|--|
| 2 | future, or forward agreement;"; and |
| 3 | (ii) in clause (ii)— |
| 4 | (I) in subclause (I), by inserting |
| 5 | "or other derivatives" after "dealings |
| 6 | in the swap"; and |
| 7 | (II) in subclause (II), by striking |
| 8 | "future, or option" and inserting "fu- |
| 9 | ture, option, or spot transaction"; and |
| 10 | (E) in paragraph (53B)(B), by striking |
| 11 | "the Securities Act of 1933, the Securities Ex- |
| 12 | change Act of 1934, the Public Utility Holding |
| 13 | Company Act of 1935, the Trust Indenture Act |
| 14 | of 1939, the Investment Company Act of 1940, |
| 15 | the Investment Advisers Act of 1940, the Secu- |
| 16 | rities Investor Protection Act of 1970, the Com- |
| 17 | modity Exchange Act, the Gramm-Leach-Bliley |
| 18 | Act, and the Legal Certainty for Bank Products |
| 19 | Act of 2000" and inserting "the Gramm-Leach- |
| 20 | Bliley Act, the Legal Certainty for Bank Prod- |
| 21 | ucts Act of 2000, the securities laws (as that |
| 22 | term is defined in section 3(a)(47) of the Secu- |
| 23 | rities Exchange Act of 1934) and the Com- |
| 24 | modity Exchange Act'; |
| 25 | (2) in section 362(b)— |

1 (A) by striking paragraphs (6) and (7) and 2 inserting the following:

"(6) under subsection (a) of this section, of the exercise by a commodity broker, forward contract merchant, stockbroker, financial institution, financial participant, or securities clearing agency of any contractual right (as defined in section 555 or 556) under any security agreement or arrangement or other credit enhancement forming a part of or related to any commodity contract, forward contract or securities contract, or of any contractual right (as defined in section 555 or 556) to offset or net out any termination value, payment amount, or other transfer obligation arising under or in connection with 1 or more such contracts, including any master agreement for such contracts;

"(7) under subsection (a) of this section, of the exercise by a repo participant or financial participant of any contractual right (as defined in section 559) under any security agreement or arrangement or other credit enhancement forming a part of or related to any repurchase agreement, or of any contractual right (as defined in section 559) to offset or net out any termination value, payment amount, or other transfer obligation arising under or in connec-

| 1 | tion with 1 or more such agreements, including any |
|----|---|
| 2 | master agreement for such agreements;"; |
| 3 | (B) by striking paragraph (17) and insert- |
| 4 | ing the following: |
| 5 | "(17) under subsection (a) of this section, of |
| 6 | the exercise by a swap participant or financial par- |
| 7 | ticipant of any contractual right (as defined in sec- |
| 8 | tion 560) under any security agreement or arrange- |
| 9 | ment or other credit enhancement forming a part of |
| 10 | or related to any swap agreement, or of any contrac- |
| 11 | tual right (as defined in section 560) to offset or net |
| 12 | out any termination value, payment amount, or |
| 13 | other transfer obligation arising under or in connec- |
| 14 | tion with 1 or more such agreements, including any |
| 15 | master agreement for such agreements;"; and |
| 16 | (C) by striking paragraph (27) and insert- |
| 17 | ing the following: |
| 18 | "(27) under subsection (a) of this section, of |
| 19 | the exercise by a master netting agreement partici- |
| 20 | pant of any contractual right (as defined in section |

pant of any contractual right (as defined in section 555, 556, 559, or 560) under any security agreement or arrangement or other credit enhancement forming a part of or related to any master netting agreement, or of any contractual right (as defined in section 555, 556, 559, or 560) to offset or net out

| 1 | any termination value, payment amount, or other |
|----|--|
| 2 | transfer obligation arising under or in connection |
| 3 | with 1 or more such master netting agreements to |
| 4 | the extent that such participant is eligible to exercise |
| 5 | such rights under paragraph (6), (7), or (17) for |
| 6 | each individual contract covered by the master net- |
| 7 | ting agreement in issue; and"; and |
| 8 | (3) in section 741(7)(A)— |
| 9 | (A) in clause (i)— |
| 10 | (i) by striking "mortgage loan or" |
| 11 | and inserting "mortgage loan,"; and |
| 12 | (ii) by inserting before the semicolon |
| 13 | "(whether or not such repurchase or re- |
| 14 | verse repurchase transaction is a 'repur- |
| 15 | chase agreement', as defined in section |
| 16 | 101)"; |
| 17 | (B) in clause (iii)— |
| 18 | (i) by inserting "(including by nova- |
| 19 | tion)" after "the guarantee"; and |
| 20 | (ii) by inserting before the semicolon |
| 21 | "(whether or not such settlement is in con- |
| 22 | nection with any agreement or transaction |
| 23 | referred to in clauses (i) through (xi))"; |

| 1 | (C) in clause (viii), by striking "or (vii)" |
|----|---|
| 2 | each place it appears and inserting "(vii), (viii), |
| 3 | or (ix)"; |
| 4 | (D) by redesignating clauses (v) through |
| 5 | (ix) as clauses (vii) through (xi), respectively; |
| 6 | and |
| 7 | (E) by inserting after clause (iv) the fol- |
| 8 | lowing: |
| 9 | "(v) any extension of credit for |
| 10 | the clearance or settlement of securi- |
| 11 | ties transactions; |
| 12 | "(vi) any loan transaction cou- |
| 13 | pled with a securities collar trans- |
| 14 | action, any prepaid forward securities |
| 15 | transaction, or any total return swap |
| 16 | transaction coupled with a securities |
| 17 | sale transaction;". |
| 18 | (b) Limitation of Avoidance Powers Under |
| 19 | MASTER NETTING AGREEMENT.—Section 546 of title 11, |
| 20 | United States Code, is amended— |
| 21 | (1) in subsection (e)— |
| 22 | (A) by inserting "(or for the benefit of)" |
| 23 | before "a commodity broker"; and |
| 24 | (B) by inserting "or that is a transfer |
| 25 | made by or to (or for the benefit of) a com- |

| 1 | modity broker, forward contract merchant |
|----|---|
| 2 | stockbroker, financial institution, financial par |
| 3 | ticipant, or securities clearing agency, in con |
| 4 | nection with a securities contract, as defined in |
| 5 | section 741(7), commodity contract, as defined |
| 6 | in section 761(4), or forward contract," after |
| 7 | "securities clearing agency,"; |
| 8 | (2) in subsection (f)— |
| 9 | (A) by striking "that is a margin payment |
| 10 | as defined in section 741 or 761 of this title |
| 11 | or settlement payment, as defined in section |
| 12 | 741 of this title,"; and |
| 13 | (B) by inserting "(or for the benefit of)" |
| 14 | before "a repo participant"; |
| 15 | (3) in subsection (g), by inserting "(or for the |
| 16 | benefit of)" before "a swap participant"; and |
| 17 | (4) in subsection (j), by inserting "(or for the |
| 18 | benefit of)" after "made by or to". |
| 19 | (c) SIPC STAY.—Section 5(b)(2)(C)(iii) of the Secu |
| 20 | rities Investor Protection Act of 1970 (15 U.S.C |
| 21 | 78eee(b)(2)(C)(iii)) is amended— |
| 22 | (1) by inserting "a derivatives clearing organi |
| 23 | zation (as defined in the Commodity Exchange Act) |
| 24 | a multilateral clearing organization (as defined in |

- 1 the Federal Deposit Insurance Corporation Improve-
- 2 ment Act of 1991)," after "rule or bylaw of"; and
- 3 (2) by striking "or a securities clearance agen-
- 4 cy, a right set forth in a bylaw of a clearing organi-
- 5 zation or contract market" and inserting "a securi-
- 6 ties clearing agency, a contract market designated
- 7 under the Commodity Exchange Act, a derivatives
- 8 transaction execution facility registered under the
- 9 Commodity Exchange Act, or a board of trade (as
- defined in the Commodity Exchange Act),".
- 11 (d) Savings Clause.—Title IX of the Bankruptcy
- 12 Abuse Prevention and Consumer Protection Act of 2005
- 13 (Public Law 109–8, 119 Stat. 146) is amended by adding
- 14 at the end the following:

15 "SEC. 912. SAVINGS CLAUSE.

- 16 "The meanings of terms used in this title are applica-
- 17 ble for the purposes of this title only, and shall not be
- 18 construed or applied so as to challenge or affect the char-
- 19 acterization, definition, or treatment of any similar terms
- 20 under any other statute, regulation, or rule, including the
- 21 Gramm-Leach-Bliley Act, the Legal Certainty for Bank
- 22 Products Act of 2000, the securities laws (as that term
- 23 is defined in section 3(a)(47) of the Securities Exchange
- 24 Act of 1934), and the Commodity Exchange Act.".

1 SEC. 5. WALKAWAY CLAUSES.

| 2 | Section 11(e)(8)(G)) of the Federal Deposit Insur- |
|----|---|
| 3 | ance Act (12 U.S.C. 1821(e)(8)(G)) is amended to read |
| 4 | as follows: |
| 5 | "(G) Walkaway clauses not effec- |
| 6 | TIVE.— |
| 7 | "(i) In General.—Notwithstanding |
| 8 | the provisions of subparagraphs (A) and |
| 9 | (E), and sections 403 and 404 of the Fed- |
| 10 | eral Deposit Insurance Corporation Im- |
| 11 | provement Act of 1991, no walkaway |
| 12 | clause shall be enforceable in a qualified fi- |
| 13 | nancial contract of an insured depository |
| 14 | institution in default, provided that any |
| 15 | payment or delivery obligations otherwise |
| 16 | due from a party pursuant to the qualified |
| 17 | financial contract shall be suspended from |
| 18 | the time that the receiver is appointed |
| 19 | until the earlier of— |
| 20 | "(I) the time that such party re- |
| 21 | ceives notice that such contract has |
| 22 | been transferred pursuant to subpara- |
| 23 | graph (A); or |
| 24 | "(II) $5:00$ p.m. (eastern time) on |
| 25 | the business day following the date of |
| 26 | the appointment of the receiver. |

1 "(ii) Walkaway clause defined.— 2 For purposes of this subparagraph, the 3 term 'walkaway clause' means any provi-4 sion in a qualified financial contract that suspends, conditions, or extinguishes a 6 payment obligation of a party in whole or 7 in part or does not create a payment obli-8 gation of a party that would otherwise 9 exist solely because of such party's status as a nondefaulting party in connection 10 11 with the insured depository institution's in-12 solvency or the appointment of or the exer-13 cise of rights or powers by a conservator or 14 receiver, and not as a result of a party's 15 exercise of any right to offset, setoff, or 16 net obligations that exist under the con-17 tract, any other contract between those 18 parties, or applicable law.".

19 SEC. 6. EFFECTIVE DATE.

- 20 (a) EFFECTIVE DATE.—This Act and the amend-21 ments made by this Act shall take effect on the date of 22 enactment of this Act.
- 23 (b) NO RETROACTIVE APPLICATION OF AMEND-24 MENTS.—The amendments made by this Act shall not 25 apply to any cases commenced under title 11, United

- 1 States Code, or appointments made under any Federal or
- 2 State law, before the effective date of this Act.

Passed the Senate December 17, 2005.

Attest:

Secretary.

109TH CONGRESS S. 2141

AN ACT

To make improvements to the Federal Deposit Insurance Act.